ITS Funding Model Evolution

North Carolina Office of Information Technology Services

Agenda

- Objectives
- Background
- Approach
- Baseline Budget
- Cost Methodology
- Future Phases

Objectives of OITS Rates Development

- FY15-17 biennium rates submitted to OSBM for approval
- Updated rate-setting methodology that:
 - > Was consistent and easily understandable
 - Created more transparent budget and rates
 - > Simplified the process
 - Removed intra-agency cross billing
 - Provided clear cost allocations
 - Validated and updated rates
 - > Will ensure cost recovery & funding of IT priorities

"SECTION 7.2.(c) Rate Setting. – By October 31, 2013, October 31, 2014, the State Chief Information Officer shall establish *consistent*, *fully transparent*, *easily understandable* rates that reflect industry standards for each service for which any agency is charged.

Background

- Multiple uses of the term "overhead" and multiple allocation methods
- Personnel were accounted for across multiple cost centers/services
- Rates are circular (Server costs depend on e-mail rates; e-mail costs depend on server rates)
- NCAS is not designed for cost basis accounting
- Inconsistent application/tracking of funds for IT Facilities and Equipment (ITF&E) expenses
- Inconsistent application of rates to consumers
- Cost centers included in their budgets "intraagency cross charges," which created complexity and confusion (see chart at right)

Reference	Summary of Legislation
§ 147-33.82	OITS shall submit rates to OSBM
§ 147-33.83	OITS may establish shared services and charge for them
§ 147-33.87	OSBM and OITS establish method to budget and account for IT
SB 744 – 7.2(c)	Transparent rates, with report due Oct 1, 2014
SB 744 – 7.2 (c1)	Establish rates for CJLEADS
HB 950 - 6A.8(b)	Rates: setting according to industry standards, apply overhead consistently, OSBM approve

Fiscal Year	General	costs in Ledger M)	Inter	rnal Billings (\$M)	nsfer to eral Fund (\$M)	Base	Costs (\$M)
2014-2015	\$	178.0	\$	13.0		\$	165.0
2013-2014	\$	173.0	\$	13.3		\$	159.7
2012-2013	\$	193.5	\$	12.8	\$ 14.0	\$	166.7
2011-2012	\$	187.3	\$	13.0		\$	174.3

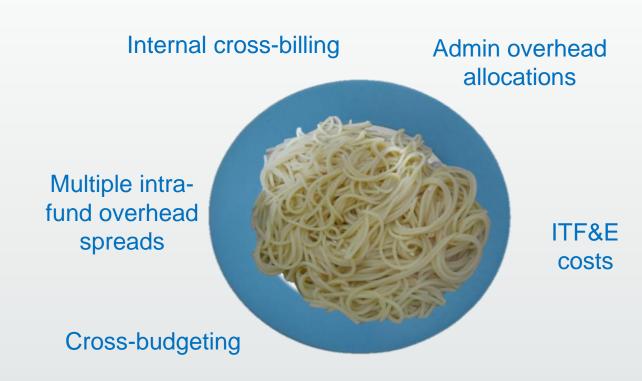
Year-over-year base costs (cross-billing removed)

red=estimate

Third-Party Validation

OSBM and OITS co-sponsored for third-party validation of rates

- OSBM and OITS co-sponsored effort to provide third-party validation of rates efforts
- Grant Thornton LLP (GT) was hired through a competitive bidding process to assist with proposing a new cost model for rate development
- GT associates helped unravel the crossbilling issue and budget issues and will assist with our prioritized plan to develop FY15-17 rates
- Proposed methodology and get-well plan were developed mutually between OITS, OSBM and GT



Provisioning teams split across multiple cost centers

Prior Cost Accounting Confusion

Budgets and overhead - many costs hard to track and account for

Overhead

FUND 1 Cost Center 1 Cost Center 2 Cost Center 2 Cost Center 1 Cost Center 2 Cost Center 3 Cost Center 2 Cost Center 3 Cost Center 1 Cost Center 2 Cost Center 3 Cost Center 3



Some areas included ITF&E plans; others did not



"Shared Direct" costs for Funds
(Provisioning Team, Manager, Etc)
were scattered and hard to track and
account for

Phased Approach to Get Well

First zero-based budget in recent past Phase 0 (to date) BRITE use for non-telcom services Service Catalog reductions/improvements Created funds to track personnel previously split among many cost centers (FY15/16) Streamline Develop True **Develop Cost** Set Rates Service Baseline **Recover Cost** Methodology and Fees Catalog **Budget** Streamlined rate categories where able $\overline{}$ Separated SCIO operations support costs and identify funding options ш **PHASI** Re-established baseline budget, eliminating cross charges, capture costs executed, and conducting ITF&E planning **Updated Rates** Continue to Update ITF&E Separate Core PHASE (TBD) Streamline IT Costs and Set Rates and plans, Recover Cost Service budgets, and Fees Recovery Catalog rates model methods Aligned with IT Restructuring Effort Organize Update cost 3 Update ITF&E Set Rates and around centers and BD) plans and **Recover Cost** services, not Fees recovery budgets technologies model Aligned with ERP Implementation

Service Catalog Improvements

Continued efforts to improve service catalog



- Service catalog improvements are continual as we improve business processes, modernize equipment, and remove unused service codes
 - All Service Catalog changes affect billing systems for telecom and/or computing services as well as account tracking and budgeting
 - Will communicate changes with stakeholders prior to making them
- Moving towards customer-facing services (Phase II and III) will completely revamp the service catalog
- Telephony and voice are largely pass-through and consistent year-over-year; left mostly as-is for Phase I

Baseline Budget

Separated budgeting and cost recovery process

Develop Streamline Develop True **Set Rates** Recover Phase 1 Service Cost Baseline and Fees (FY15-17) Cost Catalog Methodology **Budget**



Variables to accuracy:

- Hardware & Software
- Maintenance
- Contract renegotiations
- Price inflation
- Turnover of personne

- Worked with agencies to verify as-is consumer base and potential demand changes
- Verified and documented as-is resources and potential changes for FY15-17
- Identified the clear "cost of doing business" by removing intra-agency cross-charges and clarifying operational budgets
- Captured and validated **overhead** in two areas: SCIO and OITS Support Functions
- Provided new vision and plan for ITF&E funding, tracking separate from budgeted operational costs

Cost Methodology



- Costs budgeted and communicated in five (5) distinct areas (below)
- Options included Appropriation, Subscription Rate, Allocated across services via causal driver(s), rates (fee-for-service)
- Each area discussed in detail next slides



SCIO and Direct Staff

SCIO and Direct Staff FY13/14 ≈ \$1.0M

7100 1000 Administration Fund

- SCIO
- Some Direct Staff (General Counsel, PIO...)
- Includes IT costs for personnel

Proposed Funding Option:

- New Appropriation (~\$1 M)
- Worksheet II submitted as part of budget process

OITS Support Functions (HR, Finance, Legal, etc)

Shared Services Direct Support (Help Desk, etc)

Recovering Services

ITF&E Costs

OITS Support Functions

SCIO and Direct Staff	FY13/14 ≈ \$1.0M
OITS Support Functions (HR, Finance, Legal, etc)	FY13/14 ≈ \$9.6M
7100 1000 Administration (not including SCIO) 7100 1010 ITS Personnel Office (HR) 7100 1020 Chief Financial Officer 7100 1027 Financial Rate Development Tools 7100 1031 ITS Purchasing 7100 2051 Facilities Services 7250 20003 Printer Support Services 7270 1000 Administration Pool	~15% paid for by IT fund through allocations Proposed Funding Option: - Agency Subscription

Shared Services Direct Support (Help Desk, etc)

Recovering Services

ITF&E Costs

Shared Services Direct Support

SCIO and Direct Staff	FY13/14 ≈ \$1.0M	
OITS Support Functions (HR, Finance, Legal, etc)	FY13/14 ≈ \$9.6M	
Shared Services Direct Support (Help Desk, etc)	FY13/14 ≈ \$7.7M	
7105 1000 Business Relationship Management 7228 35030 Asset Management Services 7280 1000 Help Desk Administration 7280 20007 Customer Service 7280 4301 Operations Excellence Program 7280 4302 Information Security Management 7280 4304 Monitoring & Control	Proposed Funding Option: - Allocate across services via a causal driver	

Recovering Services

ITF&E Costs

Recovering Services

SCIO and Direct Staff	FY13/14 ≈ \$1.0M	
OITS Support Functions (HR, Fina	FY13/14 ≈ \$9.6M	
Shared Services Direct Support (Help Desk, etc)		FY13/14 ≈ \$7.7M
Recovering Services		FY13/14 ≈ \$137.4M
7115 1082 CGIA Professional Services 7217 72001/2 Active Directory/NCID 7217 73001/2 Distributed Hosting 7217 74001 Database Services	7224 53209 School Connectivity Initiatives 7224 53213/4/5 LAN Services/P2P/AAMVANET 7224 53253 WAN Services 7224 53321/2 Wireless	Proposed Funding Option:
7217 74002 Mainframe Hosting 7217 75001/2 Storage 7224 1072/5 E-Rate/Telcom Billing 7224 53111 Local PSTN Access 7224 53121 Voice Equipment Maintenance 7224 53130 Structured Cabling Services 7224 53142/49 PBX 7224 53146/51 Telephony 7224 53170/82 Pay Telephone/Call Center 7224 53207 Network Security Services	7224 53341/3 Long Distance 7224 53920 Video Services 7228 35011 Common Payment Services 7228 35020 Application Development & Support 7228 35023 ITSM Services 7228 35026 SQA and Performance Testing 7228 35027 Electronic Document Management 7228 35032 Project Management Office 7250 1000 Desktop Support Services Admin 7250 36252 Email	- Rates (Fee-for-Service)

ITF&E Costs



11/20/14

ITF&E Costs

SCIO and Direct Staff	FY13/14 ≈ \$1.0M
OITS Support Functions (HR, Finance, Legal, etc)	FY13/14 ≈ \$9.6M
Shared Services Direct Support (Help Desk, etc)	FY13/14 ≈ \$7.7M
Recovering Services	FY13/14 ≈ \$137.4M
ITF&E Costs	FY13/14 ≈ \$4.0M

- Have been captured by fund/cost center in budget
- Established a separate fund to track dollars that won't be spent in the year they are recovered. OITS will maintain clear expenditure plan.
- Existing deficit exists to "catch up" estimated at \$3.5M

Proposed Funding Option:

- Recovered year-overyear through rates

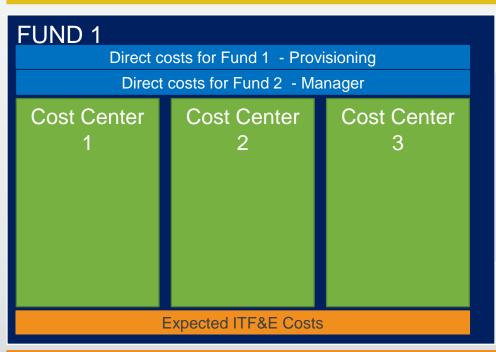
TOTAL FY13/14 ≈ \$159.7M

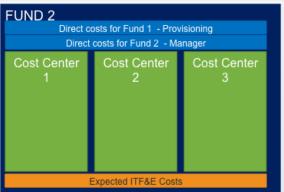
Future Plan for Describing Costs

SCIO and Direct Staff

OITS Support Functions (HR, Finance, Legal, etc)

Shared Services Direct Support (Help Desk, etc)

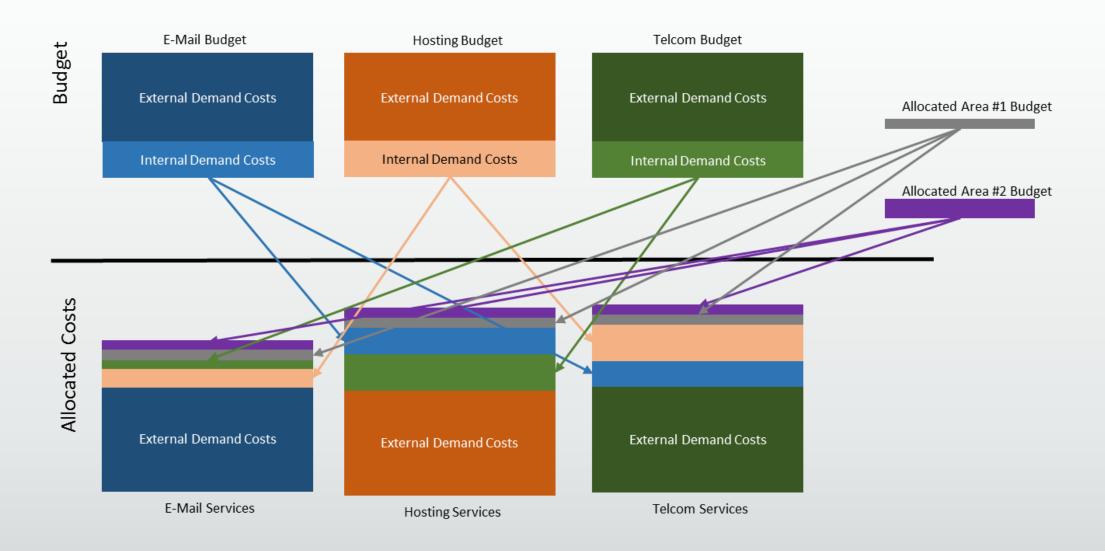






Expected ITF&E Costs

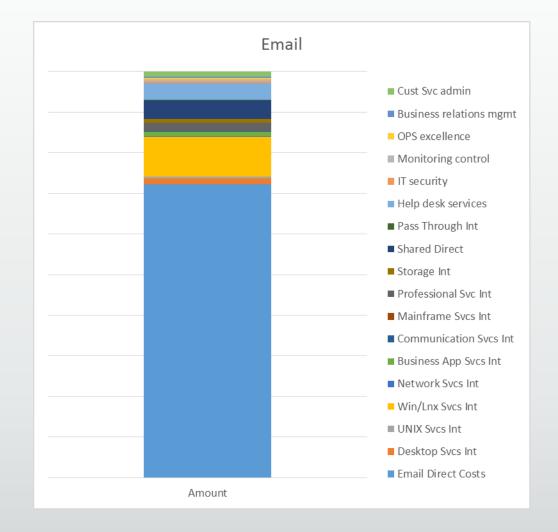
Allocation Methodology



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Cost Stack Example

- The cost of providing each service (in this case, e-mail) can be represented by a "cost stack" of all allocations and distributed costs
- Helps identify the true costs associated with a service and identify areas that require more specific analysis



Keys to Implementation of Phase I

- Reviewed legacy Memoranda of Understanding (MOUs) OITS has with agencies that pay for services outside of the current rate structure
- Between now and June, will update service catalog to establish new services and cost centers for FY15-17 (Affects billing systems)
- Was able to identify key demand drivers and defendable allocation methodologies as keys to rates setting
- Secured agreement on how to deal with ITF&E purchases and funding

Future Phase II

Mature capability that reflects the state's core IT costs

- Better define processes, tools and governance models
- Refine sophisticated cost model to allocate accurate costs to services
- Fully implement activity-based cost modeling capabilities to automate the administration of the cost model
- Separate Core IT costs and recovery methods



Future Phase III

Fully mature, integrated capability that reflects offerings and bundles

- Redefine Shared Services Division catalog centered around customer-facing services, not technologies
 - Moves SSD towards a service consumption model
 - > Consumers pay for a service, not a collection of technologies
- Should integrate with ERP, cost allocation, and budgeting systems



Questions??